



State of Wisconsin
Department of Administration
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**Consolidated
Annual
Performance
And
Evaluation
Report**

Executive Summary

April 1, 2013 - March 31, 2014

State of Wisconsin ■ Scott Walker, Governor
Department of Administration ■ Mike Huebsch, Secretary

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INTRODUCTION

This document is the Summary of the State of Wisconsin's performance in the fourth year of its 2010-2014 Consolidated Plan. The Consolidated Plan guides the State's use of U.S. Department of Housing and Urban Development (HUD) formula funding for housing, community, and economic development.

The State 2011-2013 Biennial Budget transferred programs previously administered by the Department of Commerce to the Department of Administration, Division of Housing (DOA-DOH). In July of 2011, the Department of Administration developed a revision to its 2011 Action Plan to reflect these statute changes including the transfer of responsibility for developing the Consolidated Plan and its related documents to the DOA-DOH.

For Wisconsin's 2013-2014 program year, this report highlights the activities and achievements of the four HUD formula grants - Community Development Block Grants (CDBG), Home Investment Partnerships Program (HOME), Emergency Solutions Grant (ESG), and Housing Opportunities for Persons with AIDS (HOPWA). The Department of Administration, Division of Housing, administers all four formula programs. This report also summarizes the State's housing activities that are funded through other Federal formula programs, competitive and special grants, and State appropriations.

This Summary is based upon the guidance of HUD's Consolidated Plan Management Process Tool (v.2.0), the consolidated plan final rule published on February 9, 2006, and the Federal Register Notice dealing with Outcome Performance Measurement Systems, dated March 7, 2006.

Questions and comments on content in this Summary may be directed to:

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RESOURCES, ACTIVITIES AND RESULTS

FEDERAL RESOURCES AVAILABLE

Funds made available statewide, except in CDBG entitlement or HOME PJ areas.

HUD Formula Grants	Anticipated		Actual*		Total Available
	Grant Authorization	Pro Income/Recap Funds	Grant Authorization	Pro Income/Recap Funds	
Community Development Block Grant (CDBG)	\$22,304,584	\$7,500,000	\$24,885,052	\$1,516,032	\$26,401,084
Housing Investment Partnership Program (HOME)	\$7,995,925	\$500,000	\$7,926,750	\$1,775,284	\$9,702,034
Emergency Solutions Grant(ESG)	\$3,360,508		\$2,678,597		\$2,678,597
Housing Opportunities for Persons With AIDS (HOPWA)	\$439,803		\$441,611		\$441,611
Subtotal HUD Formula Grants	\$34,100,820	\$8,000,000	\$35,932,010	\$3,291,316	\$39,223,326

* Does not include prior year funding carryover

HUD Competitive Grants	Anticipated	Actual
Shelter Plus Care	\$ 252,320	\$ 252,088*
WI ServicePoint/Front Door	\$ 371,429	\$ 371,429

*Renewal grant began on June 1, 2013.

H&HS Grants	Anticipated	Actual
H&HS Projects for Assistance in Transition from Homelessness (PATH)	\$ 779,870	\$ 807,984
SSI/SSDI Outreach, Access & Recovery (SOAR)	\$ 74,000	\$ 53,048

STATE RESOURCES AVAILABLE

Funds are available statewide.

State Programs (Housing Resources)	Anticipated	Actual
Housing Cost Reduction Initiative (HCRI)	\$ 1,300,000	\$ 1,300,000
Homeless Prevention Program (HPP)	\$ 1,515,000	\$ 1,515,000
Critical Assistance (CA)	\$ 282,800	\$ 282,800
State Shelter Subsidy Grant (SSSG)	\$ 1,113,600	\$ 1,113,600
Transitional Housing (THP)	\$ 300,000	\$ 300,000
State PATH Match Aids	\$ 42,200	\$ 42,200
Sub-total State (Housing Resources)	\$ 4,553,600	\$ 4,553,600

Private Funds (Housing Resources)	Anticipated	Actual
IBRETA	\$ 30,000	\$ 19,174

FEDERAL RESOURCES UTILIZED

HUD Formula Grants (Local Aids)	Obligations/ Commitments	Expenditures/ Disbursements
Community Development Block Grant (CDBG)	\$36,417,365	\$12,693,842*
Housing Investment Partnership Program (HOME)	\$11,819,492	\$6,026,250*
Emergency Solutions Grant (ESG)	\$2,820,439	\$3,295,204
Housing Opportunities for Persons With AIDS (HOPWA)	\$441,611	\$469,208
Subtotal HUD Formula Grants	\$51,498,907	\$22,484,504

*Includes program income

HUD Competitive Grants	Obligations/ Commitments	Expenditures/ Disbursements
WI ServicePoint	\$371,429	\$ 351,917
Shelter Care Plus	\$252,088	\$ 267,408

Obligation/Commitments/Expenditures/Disbursements based on WI Financial System data, and awards granted but not yet encumbered.

ACTIVITIES

CDBG Programs:

- Funds distributed statewide, except in CDBG entitlement jurisdictions.

Economic Development (ED):

- \$110,000 award was made to a Unit of General Local Government (UGLG) for businesses to create, expand, or retain jobs benefiting low- and moderate-income (LMI) individuals.

Public Facilities (PF):

- 35 awards totaling \$12,319,936.
- Funds were made available through request for proposal (RFP) process to local governments.
- Funded activities: streets, water and sewer projects, community facilities (senior centers, fire stations, etc.) as well as other facilities serving LMI, disabled, elderly and developmentally disabled individuals.
- Award amounts ranged from \$100,000 to the City of Menominee to \$506,000 to the Village of Chippewa Falls.

Public Facilities for Urgent Local Need (PF):

- Additional 4 awards totaling \$2,250,000 were Urgent Local Need awards.

Slum & Blight Elimination:

- 1 PF award totaling \$230,400 was made in 2013-2014.

Planning Grants:

- 7 awards totaling \$105,000 in 2013-2014.
- Eligible activities: specific planning projects for major local economic or community development proposals or regional economic initiatives.

Housing:

- 7 multijurisdictional awards were increased by approximately \$6.3 million.
- Grant awards were increased by a range of \$800,000 to \$900,000, per region, for a total grant by region between \$1.9 million to \$2.4 million.
- Eligible activities: acquisition, rehabilitation, and homebuyer assistance, for activities that benefited low-and moderate-income households.

Special Projects:

- 5 awards totaling \$2,513,499 in 2013-2014 for the Emergency Assistance Program to the City of Boscobel and the counties of Crawford, Douglas, Grant, and Outagamie.
- 2 awards totaling \$75,000 (CDBG-SOAR) to support continuing SOAR programs with enhanced case management services for potential SSI and SSDI participants that are homeless and have mental illness.
 - Outagamie Co. (\$25,000)
 - Racine Co. (\$50,000)

HOME Programs:

- Funds are distributed statewide, except in HOME participating jurisdictions, and require 25% match from grant recipients.

Rental Housing Development (RHD):

- \$4,275,250 was awarded for 11 projects to provide affordable rental housing units to households with incomes that are at or below 60% of the county median income (CMI).
- Funds are made available through an RFP process.
- Eligible activities are acquisition, rehab, conversion and new construction of rental housing.

Tenant Based Rental Assistance (TBRA):

- \$741,458 was awarded to 8 agencies providing rental assistance, making it possible for families to pay down consumer debt, obtain job training, education or employment that will support their ability to maintain permanent housing.
- Eligibility: families with income equal to or less than 60% of county median income.
- Project targets include: families at risk of losing housing, households with children in which teenage parents are enrolled in high school or continuing education, households transitioning from W-2, out of the Supportive Housing Program, or fleeing domestic violence.

HomeBuyer/Rehab (HHR):

- \$4,309,873 in HOME funds was encumbered for 21 HOME HHR grantees – representing the first year funding for a 2-year grant award.
- Eligible activities included acquisition (downpayment and closing cost assistance), acquisition and rehabilitation (acquisition of substandard properties and their rehabilitation), and new construction (new housing development for low-income buyers). Homebuyers must earn no more than 80% of their county's median income.
- Eligible activities also included rehabilitation of existing rental properties. Property owners rent at least 90% of their units to households with incomes at or below 60% of the CMI.
- Eligible activities also include making owner-occupied dwellings occupied by physically disabled residents accessible and bringing the home up to appropriate housing quality standards.

HOME WI Fresh Start Program (WFS):

- \$328,570 in HOME funds, combined with \$288,000 in funds from the Department of Corrections, was provided grants in 8 communities for 9 sites.
- WFS provides at-risk youth, ages 16-24, with education, skills, and career direction leading to economic self-sufficiency through opportunities for meaningful service in their communities, in addition to helping meet the need for affordable housing for low to moderate income families.
- Eligible activities: outreach and recruitment, education and job training, trainee wage, support services, leadership development and job placement education.

Emergency Solutions Grants (ESG) Program:

- DOA-Division of Housing awarded \$2,778,568 of ESG funds to 26 non-profit providers and units of local government, representing 132 agencies, for the purpose of serving homeless people and households at risk of losing their housing.
- The application process for ESG, State Transitional Housing, and the State Homeless Prevention Program were combined into one competitive grant.
- ESG funds were allocated on a percentage basis to regions for eligible activities: renovation, rehabilitation, and conversion of buildings for use as emergency shelters or transitional housing for the homeless; provision of essential services; payment of maintenance and operations; and homeless prevention.

Housing Opportunities for Persons with AIDS (HOPWA) Program:

- \$428,363 were awarded to the Aids Resource Center of Wisconsin (ARC/W) to assist 145 households.
- Funds were made available through RFP process.
- ARC/W subcontracted with providers around the State.

Continuum of Care:

- \$252,088 for the Shelter Plus Care program was awarded to Community Action Inc. of Rock and Walworth Counties. The Shelter Plus Care program provides permanent housing and supportive services to homeless persons with a disability.
- \$371,429 for the HMIS through the Continuum of Care grant award, which includes costs related to the operation and use of the federally required HMIS.

RESULTS

Providing Decent Housing Objective

Outcome	Activity	Indicator	Estimated 2013 Total	Actual 2013 Total
Availability/ Accessibility	New Housing Units <ul style="list-style-type: none"> • Rental Housing Development • Owner Housing Development 	Housing Units Assisted	135 Rental 15 Owner	107 Rental 2 Owner
	Public Infrastructure <ul style="list-style-type: none"> • Water & sewer, street extensions, etc., for housing development 	Persons Assisted	33	0
Affordability	Housing Rehabilitation <ul style="list-style-type: none"> • Rental Rehab • Owner Rehab 	Housing Units Assisted	62 Rental 525 Owner	47 Rental 319 Owner
	Homebuyer Assistance <ul style="list-style-type: none"> • First time Homebuyers • Downpayment, closing costs • New Construction Financing • Rehabilitation 	Households Assisted	212	303
Sustainability	Public Site Improvements for Affordable Housing <ul style="list-style-type: none"> • Neighborhood Improvements (Drainage, etc.) 	Persons Assisted	30	65

Creating Suitable Living Environment Objective

Outcome	Activity	Indicator	Estimated 2013 Total	Actual 2013 Total
Availability/ Accessibility	Public Facilities <ul style="list-style-type: none"> Senior Centers New treatment plants Fire trucks 	Persons Assisted	2,000	2,490
	Housing Assistance to Homeless Persons <ul style="list-style-type: none"> Shelters Rent & Security Deposits Supportive Services 	Households Assisted	20,092	16,299
	Accessibility Improvements to Housing Units <ul style="list-style-type: none"> Handicapped access improvements 	Housing Units Assisted	180	112 persons
Sustainability	Slum & Blight Remediation <ul style="list-style-type: none"> Site clearance Site clean up 	Communities Assisted	1	1
	Public Infrastructure <ul style="list-style-type: none"> Water & Sewer Curb & gutter, sidewalks, streets Electrical 	Persons Assisted	40,000	137,316
	Public Facilities <ul style="list-style-type: none"> Libraries Fire stations Treatment plant upgrades 	Persons Assisted	10,000	2,965
	Special Needs Housing Assistance <ul style="list-style-type: none"> Rent Utilities Mortgage Payments 	Persons Assisted	330	318
	Local/Regional Planning Efforts <ul style="list-style-type: none"> Plans 	Communities Assisted	12	10

Creating Economic Opportunity Objective

Outcome	Activity	Indicator	Estimated 2013 Total	Actual 2013 Total
Availability/ Accessibility	Public Facilities or Infrastructure for Businesses <ul style="list-style-type: none"> Water & sewer, streets, etc. Treatment plants Industrial Parks 	Jobs Created/ Retained	180	0
Affordability	Quality Job Creation or Retention <ul style="list-style-type: none"> Business Loans & Grants 	Jobs Created/ Retained	500	299
	Dairy Farm Job Creation <ul style="list-style-type: none"> Business Loans 	Jobs Created/ Retained	0	0
Sustainability	Slum & Blight Remediation for Business Creation or Expansion <ul style="list-style-type: none"> Site clearance Site clean up 	Jobs Created	0	0